

29th October 2024.

**To:** Councillors Phil Barnett, Jo Day, Sam Dibas, Nigel Foot, David Harman, Roger Hunneman, Ian Jee, David Marsh, Vaughan Miller, Andy Moore, Graham Storey, and Tony Vickers

Substitutes: All remaining Members of the Council

Dear Councillor,

You are summoned to attend a meeting of the **Planning & Highways Committee** on **Monday 4th November 2024 at 7:30pm.** 

The meeting will be held in the Council Chamber, Town Hall, Market Place, Newbury, RG14 5AA. The meeting is open to the press and public and will be streamed via Zoom: <a href="https://us02web.zoom.us/j/84785117000?pwd=7zDQftsOTE8JcAg8loplkgS96DlSuv.1">https://us02web.zoom.us/j/84785117000?pwd=7zDQftsOTE8JcAg8loplkgS96DlSuv.1</a> Meeting ID: 847 8511 7000 Passcode: 166243

Kym Heasman Committee Clerk

### **AGENDA**

# 1. Apologies

# 2. Declarations of Interest and Dispensations

**To receive** any declarations of interest relating to business to be conducted in this meeting and confirmation of any relevant dispensations.

# 3. Minutes (Appendix 1)

- **3.1 To approve** the minutes of a meeting of the Planning & Highways Committee held on Monday 9<sup>th</sup> September 2024.
- **3.2** Officer's verbal report on actions from previous meeting.

#### 4. Questions and Petitions from Members of the Public

Questions, in writing, must be with the Committee Clerk by 2pm on Friday 4<sup>th</sup> October 2024

# 5. Members' Questions and Petitions

Questions, in writing, must be with the Committee Clerk by 2pm on Friday 4<sup>th</sup> October 2024

#### 6. Schedule of Planning Applications (Appendix 2)

**To comment** on the planning applications listed at the attached schedule.

# 7. Application Consultation Process

**To review** and **amend** as necessary the Council's process for responding to consultations on planning applications

# 8. Key Performance Indicators for the Planning and Highways Committee (Appendix 3)

**To review** Planning and Highways KPI: Planning comments made at meetings of the committee should be submitted to WBC within 2 working days of the meeting being held.

# 9. PROW Working Group update (Appendix 4)

To receive and update from the Public Rights of Way Working Group.

# 10. Update from The Western Area Planning Committee

**To receive** an update on any relevant business from the Western Area Planning Committee.

# 11. Planning & Highways Committee Budget 2025-26 (Appendix 5)

**To recommend** this Committee's budget to the Policy & Resources Committee for inclusion in the Council's budget for 2024-25.

# 12. Forward Work Programme for Planning & Highways Committee (Appendix 6)

**To note** and to agree any other items that Members resolve to add to the Forward Work Programme.

# MINUTES OF A MEETING OF THE PLANNING AND HIGHWAYS COMMITTEE HELD IN THE COUNCIL CHAMBER, NEWBURY TOWN COUNCIL, MARKET PLACE, NEWBURY ON MONDAY 10<sup>th</sup> OCTOBER 2024 AT 7.30PM.

#### **PRESENT**

Councillors, Phil Barnett, Vera Barnett(sub), Jo Day, Sam Dibas (19:48), Nigel Foot, David Harman, Roger Hunneman, David Marsh, Andy Moore (Chairperson) and Graham Storey.

#### In Attendance

Kym Heasman, Committee Clerk

#### 57. APOLOGIES

Councillors Vaughan Miller (Substitute Vera Barnett) and Tony Vickers (Substitute Billy Drummond).

#### 58. DECLARATIONS OF INTEREST

The Committee Clerk declared that Councillors, Phil Barnett, Billy Drummond, Nigel Foot and David Marsh who are also Members of West Berkshire Council, which is declared as a general interest on their behalf and a dispensation is in place to allow them to partake in discussions relating to West Berkshire Council business.

#### 59. MINUTES

**PROPOSED:** Councillor David Harman

SECONDED: Councillor Ian Jee

**RESOLVED:** That the minutes of the meeting of the Planning & Highways Committee held on Monday 9<sup>th</sup> September 2024, be approved, and signed by the Chairperson.

#### 60. QUESTIONS AND PETITIONS FROM MEMBERS OF THE PUBLIC

Statement Received from a member of the public:

This is a consultation submission to West Berks Council & Newbury Town Council on the following topics, which I believe to be intrinsically inter-related, & should be considered together to avoid future unintended consequences.

- 1. Proposed further pedestrianisation of Northbrook St., Bartholomew St., Mansion House Street, Market Place, with the intention of increasing footfall out of normal shop opening hours.
- 2. Parking in Central Newbury.
- 3. Traffic Management of Newbury/Thatcham centred around the A339 the A4.

A lengthy Statement Followed which is available on request.

Chair Person Responded with the following:

"Thank you for your Statement and the information in it. However, you will recognise that the matters in them are the responsibility of West Berkshire Council."

# 61. MEMBERS' QUESTIONS AND PETITIONS

There were no questions or petitions received from Members.

#### 62. SCHEDULE OF PLANNING APPLICATIONS

Due to error with the planning portal system at the planning authority (WBC) applications received for consultation were unavailable to be considered. Request to be made to WBC for applications to be deferred for consideration at the next Scheduled Planning & Highways committee meeting.

# 63. Applications for Prior Approval

Resolved that the observations recorded at Appendix 2 to these minutes be submitted to the planning authority

# 64. ROAD NAMING AND NUMBERING OF LAND AT COVERED RESERVOIR, BATH ROAD, SPEEN, NEWBURY

Members did not feel it relevant to comment on consultation leaving suggestions to be made by the Parish Council, that the new development resides in.

#### 65. SANDLEFORD PARK UPDATE

The developer's consultation meeting is due to convene on Thursday 28<sup>th</sup> November. An update will be provided at the December P&H meeting.

#### 66. UPDATE FROM THE WESTERN AREA PLANNING COMMITTEE

Councillor Phil Barnett made Members of the committee aware the Eagle Quarter Application was taken in a very extensive manor. However, Consideration did not conclude and had been referred to District Planning Committee for determination. This meeting is scheduled to take place on Wednesday 13<sup>th</sup> November.

Councillor Nigel Foot also updated Members on the Pound Street application being approved.

# 68. FORWARD WORK PROGRAMME FOR PLANNING AND HIGHWAYS COMMITTEE MEETINGS 2024/25

The forward work programme was received and noted by the committee, with the additional items being added:

- Process review of Planning application.

THERE BEING NO OTHER BUSINESS THE CHAIRPERSON DECLARED THE MEETING CLOSED AT 20.13 HRS

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Signature:	Date:



# PLANNING AND HIGHWAYS COMMITTEE MEETING SCHEDULE OF PLANNING APPLICATIONS – RESOLUTIONS

RUNNING	RESOLUTION	APPLICATION	LOCATION AND	PROPOSAL
ORDER		NUMBER	APPLICANT	
1	No Comments made, due Portal access being unavailable.	24/01957/CERTE	54 Valley Road Newbury for Mr and Mrs Seward.	Seeking confirmation that original planning permission (17/01215/HOUSE) is still valid as a 'significant start' has been made of proposed building works with construction of external porch (with foundations) and internal structural work as per section 8 of the application form.
2	No Comments made, due Portal access being unavailable.	23/02596/FUMAJ	Longcopse Farm Vanners Lane Enborne Newbury for Zippo and Company	Use of Land for the siting of up to 24 travelling show persons plots.
3	No Comments made, due Portal access being unavailable.	24/01779/FUL	81 - 82 Northbrook Street Newbury for Rosedale Property Holdings Limited.	Installation of new fenestration and balconies
4	No Comments made, due Portal access being unavailable.	24/013550/FUL	Newbury Baptist Church Moreton Hall Cheap Street Newbury for Newbury Baptist Church.	Replacement of 29 windows in East and West elevation of Newbury Baptist Church building.
5	No Comments made, due Portal access being unavailable.	24/01773/LBC	5 Mansion House Street Newbury for British Heart Foundation.	External works to the pitched roof and flat roofs, replacement of downpipes and guttering system, internal alterations and redecoration
6	No Comments made, due Portal access being unavailable.	24/01523/FUL	Union Place 31 Bartholomew Street Newbury for Dorien Road Ltd	Install new door to side elevation and glass canopy over.

# **APPENDIX 1**

# **APPLICATION FOR PRIOR APPROVAL**

RUNNING	RESOLUTION	APPLICATION	LOCATION AND APPLICANT	PROPOSAL
ORDER		NUMBER		
1	Application should be subject to	24/01772/PACOU	4A Bridge Street Newbury for Mike Hill	Application to determine if prior
	Full Application.			approval is required for a proposed:
				Reinstate class to residential dwelling
				from the previously approved
				commercial use.
2	Application Should be subject to	24/01782/PACOU	81 - 82 Northbrook Street Newbury	Application to determine if prior
	Full application.			approval is required for a proposed:
				change of use of the Application Site
				from Class E (commercial, business
				and service uses) to Class C3
				(dwellinghouses) to form seven
				apartments.

# Planning and Highways Committee Meeting Schedule of Planning Applications to be considered.

# Monday 4<sup>th</sup> November 2024

Running Order	Ward	Application Number	Location and Applicant	Proposal
1.	CLAY HILL	24/02052/LBC		Replacement of the sarking boards with membrane and battens, along with new slates, due to water damage to roof.
2.	EAST FIELDS	24/01976/FUL	Canal View Road Newbury for	Upgrade to existing fencing. Installation of new fencing and gates. 4 No. new telescopic steel bollards. Installation of 4 No. new ventilation grills to existing window openings on north façade.
3.	EASTFIELDS	24/02216/FUL	Boundary Road Newbury for	Change of use from Use Class B8 (storage and distribution) to a Flexible Use Class B8 (storage and distribution) or Ed (indoor sport, recreation or fitness) and reconfiguration of car park.
4.	WASH COMMON	24/01989/HOUSE	6 Highfield Road Newbury for Mr and Mrs Sleeman	Extensions, loft conversion and alterations
5.	WASH COMMON	24/01957/CERTE	and Mrs Seward.	Seeking confirmation that original planning permission (17/01215/HOUSE) is still valid as a 'significant start' has been made of proposed building works with construction of external porch (with foundations) and internal structural work as per section 8 of the application form.
6.	WASH COMMON Adjacent Parish	23/02596/FUMAJ	Longcopse Farm Vanners Lane Enborne Newbury for Zippo and Company	Use of Land for the siting of up to 24 travelling show persons plots.
7.	WEST FIELDS	24/01779/FUL	81 - 82 Northbrook Street Newbury for Rosedale Property Holdings Limited.	Installation of new fenestration and balconies
8.	WEST FIELDS	24/013550/FUL	Newbury Baptist Church Moreton Hall Cheap Street Newbury for Newbury Baptist Church.	Replacement of 29 windows in East and West elevation of Newbury Baptist Church building.
9.	WEST FIELDS	24/01773/LBC	5 Mansion House Street Newbury for British Heart Foundation.	External works to the pitched roof and flat roofs, replacement of downpipes and guttering system, internal alterations and redecoration

10.	WEST FIELDS	24/01523/FUL	Union Place 31 Bartholomew Street Newbury for Dorien Road Ltd	Install new door to side elevation and glass canopy over.
11.	WEST FIELDS	24/02255/FUL	Union Place 31 Bartholomew Street Newbury Mr Dean	Replacement of front elevation commercial window with windows to match style and opening sizes above, install new door to side elevation with glass canopy over, block up bin store opening with window and create opening into existing commercial E Class area.

**Newbury Town Council Key Performance Indicators 2023-24** 

Indicator	R/A/G Status											
	APR	MAY	JUN	JUL	AUG	SEP	ОСТ	NOV	DEC	JAN	FEB	MAR
Planning and Highways												
Planning comments made at meetings of the committee should be submitted to												
WBC within 2 working days of the meeting being held												

# **Explanation of colours in chart**

Green = target met
Yellow = target close but not met
Red = target not met

Appendix 4

### Public Rights of Way Working Group (PROW WG) - update

#### **Group Remit:**

To provide advice to the Planning & Highways Committee about the impact of 2026 deadline in respect of PROW changes.

To review all PROW in the Town Council's area and confirm validity.

To propose new PROW for consideration by P&H.

To prepare submissions for any new PROW proposed by P&H.

Group Members

Graham Storey, Tony Vickers, Andy Moore

# **Background**

Legislation passed in 2000 gave a deadline of 2026 to register all Public Rights of Way that pre-date 1949. Any that are not registered would then be extinguished. The government has legislated to extend this deadline to 2031. although that extension has not yet been implemented

All councils have a considerable backlog of applications. Interest and awareness has been building, including a campaign by the Ramblers Association called "Don't Lose Your Ways". TV attends its West Berkshire meetings, which are held at Bowlers Arms. A recent application to WBC is likely to be assessed in 18 months to 2 years.

Once assessed, WBC can issue a definitive map modification order (DMMO). However if there are any objections it will be passed up to the Planning Inspectorate which will make a determination, generally by Public Inquiry. This is a long and potentially expensive process if there is a committed challenger.

### **Progress**

Following its first meeting the Group has conducted an initial review of Wash Common including a walk round of some potential PROWs. We have also met with Stuart Higgins , WBC's Definitive Map Officer to discuss how we should take this process forward

There are a number of "cut through" that pedestrians use regularly that are not on the Definitive Map and are good candidates for PROW applications

However the discussion with Stuart Higgins has also indicated that unclassified roads, private streets and private roads may also need PROW applications to preserves (public) access rights in the future. There are quite a number of these in the Town and these could increase the volume and complexity of the exercise

The definitive map is not necessarily definitive so further research is usually required to determine the status of a road or pathway.

It is possible for a town or parish council to agree the voluntary addition of a PROW with its landowner. This could be useful as part of the planning process. For example ensuring public access is guaranteed through the Eagle Quarter during the planning process, albeit using separate legislation.

However voluntary dedication can also be done retrospectively using Section 30 of the Highways Act 1980 "where such a dedication would in the opinion of the [town] council be beneficial to the inhabitants of the parish or community or any part thereof". This also applies to routes in an adjoining parish.

Where a voluntary agreement to dedicate a route is not possible, Section 31 of the same Act applies and this process requires the Highway Authority to use its powers. This is where Stuart Higgins is involved here in West Berkshire.

We are focusing on Wash Common currently. Our aim is to identify a process and scope that can be applied to the whole town. It is likely that we will then propose that all Councillors are invited to use their own local knowledge to cover the rest of the Town. Other individuals can be co-opted as well if we need help.

# **Next Steps**

A further review of Wash Common to identify a comprehensive list of potential PROWs A discussion with Stuart Higgins about the list to decide the practicalities of these applications To come back to this committee to review the position and recommend the way forward..

11<sup>th</sup> Oct 2024

# Planning & Highways Committee Budget 2025-26

Code	Description	Income/exp	2	2-23		23-24			24-25			25-26		NOTES
			Budget	Actual	Budget	Actual YTD	Projected	Budget	Actual YTD	Projected	Budget	Actual YTD	Projected	
1120	<b>Grants &amp; Donations</b>		£0.00	£0.00	£15,000.00	£472.00	£6,000.00	£15,000.00	£15,000.00		£0.00			Reapply to ground
	Received (NDP)													works if required.
1121	Grants & Dons Rec.							£0.00	£533.00		£0.00			Looking at funding for
	(Heritage)													heritate projects.
		Total Income	£0.00	£0.00	£15,000.00	£472.00	£6,000.00	£15,000.00						
4045														2/3 Officer Time & 0.1
	Salary Reallocation		£41,775.00	£23,671.00	£35,980.00	£22,336.00	£38,000.00	£22,438.00	£12,582.00					Officer Time
4800	P & H Committee													Section 215 notices
	Fund		£1,000.00	£0.00	£1,000.00	£740.00	£740.00	£1,000.00	£3.00		£1,000.00			Section 215 notices
4805	Heritage Working													
	Group		£3,000.00	£401.00	£1,000.00	£471.00	£1,000.00	£1,000.00	£374.00		£1,000.00			
4810	Neighbourhood													Returning £12,546.00
	Development Plan		£5,000.00	£1,062.00	£15,000.00	£978.00	£6,000.00	£15,000.00	£1,476.00		£0.00			Returning L12,540.00
4815	Signage (welcome													(EMR 2,000) Match
	to Newbury)		£0.00	£0.00	£0.00	£0.00	£0.00	£2,000.00	£0.00		£8,000.00			funded by greenham
4820	Canal Corridor WG		£5,000.00	£0.00	£0.00	£0.00	£0.00	£0.00	£0.00					(EMR 5,000)
	Town Centre WG /													
	Master Plan										£5,000.00			Coms & Admin costs

#### **Newbury Town Council**

Forward Work Programme for Planning and Highways Committee: 07.10.2024

# Standing Items on each (ordinary meeting) agenda:

- 1. Apologies
- 2. Declarations of Interests and Dispensations
- 3.1 Approval of Minutes of previous meeting
- 3.2 Officer's report on actions from previous meeting
- 4. Questions/Petitions from members of the Public
- 5. Questions/Petitions from Members of the Council
- 6. Schedule of Planning Applications
- 7. Schedule of Prior Approval Applications (if any)
- 8. Schedule of Licensing Applications (if any)
- 9. Schedule of Appeal Notifications (if any)
- 10. Schedule of Appeal Decisions (if any)
- 11. Neighbourhood Development Plan Update (if any)
- 12. The Western Area Planning Committee Update

At the first Committee meeting after	Election of Chair/ Deputy							
the annual meeting of the Council	Approval of ToRs and memberships of Working Groups							
June/September/December/March (Quarterly)	Updates on Section 215 of the Town and Country Planning Acts.							
Each November	Review of KPI's for Planning and Highways Committee							
	Send Budget and Strategy proposals to RFO							
	2024							
15 July	<ul> <li>Flood and Drainage Forum</li> <li>Faraday Road Football Club</li> <li>PROW Working Group</li> <li>Sandleford Park Liaison Group Update</li> </ul>							
12 August	<ul><li>NDP WG Update</li><li>Town Centre Working Group Update</li></ul>							
9 September	<ul> <li>Faraday Road Football club update.</li> <li>Section 215's</li> <li>Heritage Working Group update</li> </ul>							
7 October	- Sandleford Park Liaison Group Update							
4 November	- P & H Committee KPI's - PROW update							
2 December	<ul> <li>Sandleford Park Liaison Group Update</li> <li>Canal Corridor WG Relaunch</li> <li>Section 215 updates</li> </ul>							