

## Standing Orders

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## **1. RULES OF DEBATE AT MEETINGS**

- 1.1 Motions on the agenda shall be considered in the order that they appear unless the order is changed at the discretion of the Chair of the meeting.
- 1.2 Motion (including an amendment) shall not be progressed unless it has been moved and seconded.
- 1.3 A motion on the agenda that is not moved by its proposer may be treated by the Chair of the meeting as withdrawn.
- 1.4 If a motion (including an amendment) has been seconded, it may be withdrawn by the proposer only with the consent of the seconder and the meeting.
- 1.5 An amendment is a proposal to remove or add words to a motion. It shall not negate the motion.
- 1.6 If an amendment to the original motion is carried, the original motion (as amended) becomes the substantive motion upon which further amendment(s) may be moved.
- 1.7 An amendment shall not be considered unless early verbal notice of it is given at the meeting and, if requested by the Chair of the meeting, is expressed in writing to the Chair.
- 1.8 A Councillor may move an amendment to their own motion if agreed by the meeting. If a motion has already been seconded, the amendment shall be with the consent of the seconder and the meeting.
- 1.9 If there is more than one amendment to an original or substantive motion, the amendments shall be moved in the order directed by the Chair of the meeting. Subject to Standing Order 1
- 1.10 Only one amendment shall be moved and debated at a time, the order of which shall be directed by the Chair of the meeting.
- 1.11 One or more amendments may be discussed together if the Chair of the meeting considers this expedient, but each amendment shall be voted upon separately.
- 1.12 A Councillor may not move more than one amendment to an original or substantive motion.
- 1.13 The mover of an amendment has no right of reply at the end of debate on it.
- 1.14 Where a series of amendments to an original motion are carried, the mover of the original motion shall have a right of reply either at the end of debate on the first amendment or at the very end of debate on the final substantive motion immediately before it is put to the vote.
- 1.15 Unless permitted by the Chair of the meeting, a Councillor may speak once in the debate on a motion except:
  - 1.15.1 to speak on an amendment moved by another Councillor;

- 1.15.2 to move or speak on another amendment if the motion has been amended since they last spoke;
- 1.15.3 to make a point of order;
- 1.15.4 to give a personal explanation; or
- 1.15.5 to exercise a right of reply
- 1.16 During the debate on a motion, a Councillor may interrupt only on a point of order or a personal explanation and the who was interrupted shall stop speaking. A Councillor raising a point of order shall identify the Standing Order which they consider has been breached or specify the other irregularity in the proceedings of the meeting they are concerned by.
- 1.17 A point of order shall be decided by the Chair of the meeting and their decision shall be final.
- 1.18 When a motion is under debate, no other motion shall be moved except:
  - 1.18.1 to amend the motion;
  - 1.18.2 to proceed to the next business;
  - 1.18.3 to adjourn the debate;
  - 1.18.4 to put the motion to a vote;
  - 1.18.5 to ask a person to be no longer heard or to leave the meeting;
  - 1.18.6 to refer a motion to a Committee or Sub-Committee for consideration;
  - 1.18.7 to exclude the public and press;
  - 1.18.8 to adjourn the meeting; or
  - 1.18.9 to suspend Standing Order(s) excepting those which reflect mandatory statutory or legal requirements.
- 1.19 Before an original or substantive motion is put to the vote, the Chair of the meeting shall be satisfied that the motion has been sufficiently debated and that the mover of the motion under debate has exercised or waived their right of reply.
- 1.20 No speech by a mover of a resolution shall exceed five minutes, and no other speech shall exceed three minutes, except at the discretion of the Chair.

## **2. DISORDERLY CONDUCT AT MEETINGS**

- 2.1 No person shall obstruct the transaction of business at a meeting or behave offensively or improperly. If this Standing Order is ignored, the Chair of the meeting shall request such person(s) to moderate or improve their conduct.
- 2.2 If person(s) disregard(s) the request of the Chair of the meeting to moderate or improve their conduct, any Councillor or the Chair of the meeting may move that the person be no longer heard or be excluded from

the meeting. The motion, if seconded, shall be put to the vote without discussion. If a resolution made under Standing Order 2.2 is ignored, the Chair of the meeting may take further reasonable steps to restore order or to progress the meeting. This may include suspending temporarily or closing the meeting.

### 3. MEETINGS GENERALLY

Full Council	*	Committee	+	Sub-Committee	#
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- 3.1. Meetings of the Council are meetings of the Full Council, its Committees, Sub-Committees or Working Groups. The Full Council is a meeting of all members of the Council.
- 3.2. Meetings of the Council shall be held at the Town Hall, Market Place, Newbury at 7.30pm unless otherwise decided at a previous meeting or by the Chair and stated in the summons.
- 3.3. Smoking, including electronic cigarettes, is not permitted at any meetings of the Council or in any of its buildings or facilities.
- 3.4. **Meetings shall not take place in premises which at the time of the meeting are used for the supply of alcohol unless no other premises are available free of charge or at a reasonable cost. \***
- 3.5. **The minimum three clear days for notice of a meeting does not include the day on which notice the was issued, the day of the meeting, a Sunday, a day of the Christmas break, a day of the Easter break or of a bank holiday or a day appointed for public thanksgiving or mourning. \***
- 3.6. **The minimum three clear days' public notice for a meeting does not include the day on which the notice was issued or the day of the meeting unless the meeting is convened at shorter notice. +**
- 3.7. **Meetings shall be open to the public unless their presence is prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for other special reasons. The public's exclusion from part or all of a meeting shall be by a resolution which shall give reasons for the public's exclusion. \*+**
- 3.8. No member of the Council shall disclose to any person not a member of the Council/Committee/Sub-Committee where the matter was discussed/resolved.

- 3.9. The following subjects shall be considered confidential and require the exclusion of the press and public:
- 3.9.1. Engagement, terms of service, conduct and dismissal of employees
  - 3.9.2. Terms of tenders, proposals and counterproposals in negotiations for contracts
  - 3.9.3. Preparation of cases in legal proceedings; and
  - 3.9.4. The early stages of any dispute
- 3.10. Members of the public may make representations, answer questions and give evidence at a meeting which they are entitled to attend in respect of the business on the agenda. Members of the public must provide questions in writing in advance of the meeting by the time noted on the agenda.
- 3.11. The period designated for public participation at a meeting in accordance with Standing Order 3.10 shall not exceed 15 minutes unless directed by the Chair of the meeting.
- 3.12. Subject to standing order 3.11, a member of the public shall not speak for more than 5 minutes.
- 3.13. In accordance with Standing Order 3.10, a question shall not require a response at the meeting nor start a debate on the question. The Chair of the meeting may direct that a written or oral response be given.
- 3.14. In Full Council a person shall raise their hand when requesting to speak and stand when speaking (except when a person has a disability or is likely to suffer discomfort) The Chair of the meeting may at any time permit persons to remain seated when speaking.
- 3.15. A person who speaks at a meeting shall direct their comments to the Chair of the meeting.
- 3.16. Only one person is permitted to speak at a time. If more than one person wants to speak, the Chair of the meeting shall direct the order of speaking.
- 3.17. **Subject to Standing Order 3.11, a person who attends a meeting is permitted to report on the meeting whilst the meeting is open to the public. To “report” means to film, photograph, make an audio recording of meeting proceedings, use any other means for enabling persons not present to see or hear the meeting as it takes place or later or to report or to provide oral or written commentary about the meeting so that the report or commentary is available as the meeting takes place or later to persons not present.**
- 3.18. **A person present at a meeting may not provide an oral report or oral commentary about a meeting as it takes place without permission. \*+**

- 3.19. **The press shall be provided with reasonable facilities for the taking of their report of all or part of a meeting at which they are entitled to be present.** \*+
- 3.20. **Subject to Standing Orders which indicate otherwise, anything authorised or required to be done by, to or before the Mayor of the Council may in their absence be done by, to or before the Deputy Mayor of the Council.** \*
- 3.21. **The Mayor of the Council, if present, shall preside at a meeting. If the Chair is absent from a meeting, the Deputy Mayor of the Council (if there is one) if present, shall preside. If both the Mayor and the Deputy Mayor are absent from a meeting, a Councillor as chosen by the Councillors present at the meeting shall preside at the meeting.**
- 3.22. **Subject to a meeting being quorate, all questions at a meeting shall be decided by a majority of the Councillors and non-Councillors with voting rights present and voting.** \*+#
- 3.23. **The Chair of a meeting may give an original vote on any matter put to the vote, and in the case of an equality of votes may exercise their casting vote whether or not they gave an original vote.** \*+#  
*See Standing Orders 6(h) and (i) for the different rules that apply in the election of the Chair of the Council at the annual meeting of the Council.*
- 3.24. **Unless Standing Orders provide otherwise, voting on a question shall be by a show of hands. At the request of a Councillor, the voting on any question shall be recorded so as to show whether each Councillor present and voting gave their vote for or against that question.** Such a request shall be made before moving on to the next item of business on the agenda. \*
- 3.25. The minutes of a meeting shall include an accurate record of the following:
- 3.25.1. the time and place of the meeting;
  - 3.25.2. the names of Councillors who are present and the names of Councillors who are absent;
  - 3.25.3. interests that have been declared by Councillors and non-Councillors with voting rights;
  - 3.25.4. the grant of dispensations (if any) to Councillors and non-Councillors with voting rights;
  - 3.25.5. whether a Councillor or non-Councillor with voting rights left the meeting when matters that they held interests in were being considered; vi. if there was a public participation session; and
  - 3.25.6. the resolutions made.
  - 3.25.7. the names of the members that propose and second a motion are to be formally recorded in the minutes of Council meetings

- 3.25.8. If one member so requires, the senior officer present shall record the names of the members who voted on any question so as to show whether they voted, for, against or abstained. Any individual member can ask to show how they voted to be recorded. \*+##
- 3.26. **A Councillor or a non-Councillor with voting rights who has a disclosable pecuniary interest or another interest as set out in the Council's code of conduct in a matter being considered at a meeting is subject to statutory limitations or restrictions under the code on their right to participate and vote on that matter. \***
- 3.27. **No business may be transacted at a meeting unless at least one-third of the whole number of members of the Council are present and in no case shall the quorum of a meeting be less than three.**
- 3.28. Newbury Town Council quorum of a Committee or Sub-Committee is one half of the membership.
- 3.29. **If a meeting is or becomes inquorate no business shall be transacted** and the meeting shall be closed. The business on the agenda for the meeting shall be adjourned to another meeting. \*+##
- 3.30. Meetings should not normally continue past 2.5 hours or 10pm, if however, the Chair believes that the business could be concluded within 3 hours or by 10.30pm a motion must be moved and supported by the majority of members present. All meetings will conclude by 10.30pm at the latest.

#### **4. Functions reserved to Full Council**

- 4.1. The Full Council reserves to itself the following functions:
- 4.1.1. It sets the precept.
- 4.1.2. It approves the borrowing of monies.
- 4.1.3. It delegates powers to Committees to carry out certain functions on behalf of the Full Council and sets and amends the Terms of References for those Committees, including the number of members and the appointment of Members to each Committee as well as the quorum required for each Committee meeting.
- 4.1.4. It receives the timetable of meetings for Committees and the Council.
- 4.1.5. It reviews, at least annually, the delegated powers of its Committees, Sub-Committees, Officers and other Local Authorities;
- 4.1.6. It deals with all matters relating to elections.
- 4.1.7. It adopts, and reviews annually, the Council's Standing Orders and Financial Regulations.
- 4.1.8. It reviews and adopts the Council's Strategy.



- 4.1.9. It approves the end of year Accounts and Annual Return.
- 4.1.10. It elects the Leader of the Council and the Deputy Leader.
- 4.1.11. It fills Member vacancies occurring on any Committee or Council, where required.
- 4.1.12. It appoints or nominates persons to outside bodies.
- 4.1.13. At the Annual Meeting of the Council, it elects the Town Mayor and the Deputy Mayor.

## **5. COMMITTEES SUB-COMMITTEES AND WORKING GROUPS**

- 5.1. Newbury Town Council has the following Committees:
  - 5.1.1. Planning and Highways
  - 5.1.2. Policy and Resources
  - 5.1.3. Community Services
  - 5.1.4. Civic Pride, Arts and Culture
- 5.2. **Unless the Council determines otherwise, a Committee may appoint a Sub-Committee whose terms of reference and members shall be determined by the Committee.**
- 5.3. **The members of a Committee may include non-Councillors unless it is a Committee which regulates and controls the finances of the Council.**
- 5.4. **Unless the Council determines otherwise, all the members of an Advisory Committee (Working Group) and a Sub-Committee of the Advisory Committee (Working Group) may be non-Councillors.**
- 5.5. The Council may appoint Standing Committees, other Committees as may be necessary, and:
  - 5.5.1. shall determine their terms of reference;
  - 5.5.2. shall determine the number and time of the ordinary meetings of a Standing Committee up until the date of the next annual meeting of the Council;
  - 5.5.3. shall permit a Committee, other than in respect of the ordinary meetings of a Committee, to determine the number and time of its meetings;
  - 5.5.4. shall, subject to Standing Orders 5.2 and 5.3, appoint and determine the terms of office of members of such a Committee;
  - 5.5.5. may, subject to Standing Orders 5.2 and 5.3, appoint and determine the terms of office of the substitute members to a Committee whose role is to replace the ordinary members at a meeting of a Committee if the ordinary members of the Committee confirm to the Proper Officer 3 days before the meeting that they are unable to attend;
  - 5.5.6. shall, after it has appointed the members of a Standing Committee, appoint the Chair of the Standing Committee;

- 5.5.7. shall permit a Committee other than a Standing Committee, to appoint its own Chair at the first meeting of the Committee;
- 5.5.8. shall determine the place, notice requirements and quorum for a meeting of a Committee and a Sub-Committee which, in both cases, shall be no less than three;
- 5.5.9. shall determine if the public may participate at a meeting of a Committee;
- 5.5.10. shall determine if the public and press are permitted to attend the meetings of a Sub-Committee and also the advance public notice requirements, if any, required for the meetings of a Sub-Committee;
- 5.5.11. shall determine if the public may participate at a meeting of a Sub-Committee that they are permitted to attend; and
- 5.5.12. dissolve a Committee or a Sub-Committee.
- 5.5.13. shall not appoint any member of a Committee or Sub-Committee to hold office than later than the next annual meeting.
- 5.5.14. The Chair of all the Council's Committees shall be members of the Policy and Resources Committee.
- 5.5.15. Membership of Committees, Sub-Committees and Working Groups shall be allocated to proportionally reflect the political composition of the Council.
- 5.6. The Leader of the Council and Deputy Leader of the Council are ex-officio members of the Community Services Committee and Civic Pride, Arts and Culture.
- 5.7. At the first meeting after the annual meeting, each Committee shall appoint Sub-Committees, review membership of the Sub-Committees reporting to the Committee and appoint the Chair.
- 5.8. At the first meeting after the annual meeting, each Committee shall review the membership and terms of all Working Groups reporting to the Committee.
- 5.9. The Policy and Resources Committee will conduct, under delegated authority, the following within its forward work programme:
  - 5.9.1. review arrangements (including legal agreements) with other local authorities, not-for-profit bodies, and businesses.
  - 5.9.2. review of inventory of land and other assets including buildings and office equipment;
  - 5.9.3. review of the Council's subscriptions to other bodies;
  - 5.9.4. review of the Council's financial standing orders and direct debits
  - 5.9.5. review arrangements for insurance cover in respect of all insurable risks;

- 5.9.6. review the Council's policies, procedures and practices including its obligations under freedom of information and data protection legislation (see also Standing Orders 11, 20 and 21);
- 5.9.7. review the Council's expenditure incurred under s.137 of the Local Government Act 1972 or the General Power of Competence at each quarterly Policy and Resources Committee.

## **6. ORDINARY COUNCIL MEETINGS**

- 6.1. **In an election year, the annual meeting of the Council shall be held on or within 14 days following the day on which the Councillors elected take office.**
- 6.2. **In a year which is not an election year, the annual meeting of the Council shall be held on such day in May as the Council decides.**
- 6.3. **If no other time is fixed, the annual meeting of the Council shall take place at 6pm.**
- 6.4. **In addition to the annual meeting of the Council, at least three other ordinary meetings shall be held in each year on such dates and times as the Council decides.**
- 6.5. **The first business conducted at the annual meeting of the Council shall be the election of the Chair (Mayor) and Vice-Chair (Deputy Mayor) of the Council. It is the convention of Newbury Town Council that the Deputy Mayor becomes the Mayor in the following year.,.**
- 6.6. **The Chair of the Council, unless they have resigned or becomes disqualified, shall continue in office and preside at the annual meeting until their successor is elected at the next annual meeting of the Council.**
- 6.7. **The Vice-Chair of the Council, if there is one, unless they resign or become disqualified, shall hold office until immediately after the election of the Chair of the Council at the next annual meeting of the Council.**
- 6.8. **In an election year, if the current Chair of the Council has not been elected as a member of the Council, they shall preside at the annual meeting until a successor Chair of the Council has been elected. The current Chair of the Council shall not have an original vote in respect of the election of the new Chair of the Council but shall give a casting vote in the case of an equality of votes.**
- 6.9. **In an election year, if the current Chair of the Council has been re-elected as a member of the Council, they shall preside at the annual meeting until a new Chair of the Council has been elected. They may exercise an original vote in respect of the election of the new Chair of**

**the Council and shall give a casting vote in the case of an equality of votes.**

- 6.10. Following the election of the Mayor of the Council and Deputy Mayor of the Council at the annual meeting, the business shall include:
- 6.10.1 **In an election year, delivery by the Mayor and Councillors of their acceptance of office forms unless the Council resolves for this to be done at a later date. In a year which is not an election year, delivery by the Mayor of the Council of their acceptance of office form unless the Council resolves for this to be done at a later date;**
- 6.10.2 The election of the Leader and Deputy Leader of Newbury Town Council. The Leader and Deputy Leader of Newbury Town Council, shall serve as the Chair and Vice-Chair of the Policy & Resources Committee and Chair and Vice-Chair of the Staff Sub-Committee;
- 6.10.3 Confirmation of the accuracy of the minutes of the last meeting of the Council;
- 6.10.4 Receipt of the minutes of the last meeting of a Committee;
- 6.10.5 Consideration of the recommendations made by a Committee;
- 6.10.6 Appointment of Members and the Chair of the Council's Standing Committees: Planning and Highways, Civic Pride, Arts and Culture; and Community Services;
- 6.10.7 Alongside the appointment of Committee members, substitute members may also be appointed;
- 6.10.8 Appointment of any new Committees in accordance with Standing Order 5;
- 6.10.9 In an election year, to make arrangements with a view to the Council becoming eligible to exercise the general power of competence in the future;
- 6.10.10 Determining the time and place of ordinary meetings of the Council up to and including the next annual meeting of the Council.

## **7. Order of Business**

- 7.1. With the exception of the Policy & Resources Committee and the Staff Sub-Committee, every Committee and Sub-Committee shall at its first meeting after the Annual Meeting, before proceeding to any other business, elect a Vice-Chair who shall hold office until the next Annual Meeting of the Council.

- 7.2. After the first business has been completed, the order of business, unless the Council otherwise decides on the ground of urgency, shall be as follows:
- 7.2.1. To receive apologies for absence;
  - 7.2.2. To receive any declarations of interest;
  - 7.2.3. To note any relevant dispensations
  - 7.2.4. To read and consider the minutes; provided a copy has been circulated to each Member no later than the day of issue of the summons to attend the meeting, the minutes may be taken as read;
    - 7.2.4.1. After consideration, to approve the signing of the minutes as a correct record by the person presiding;
  - 7.2.5. Members of the public *who live or work in Newbury* shall have the right to ask questions on any matter concerning the business of the Council or the Committee for 20 minutes of any meeting at the discretion of the Chair of that meeting. Questions relating to personal business are not appropriate and should be dealt with by the Council's officers.

Questions not answered within that period will receive a written reply. In such cases, the Chair of the meeting will invite the member of the public, if present at the meeting, to ask the question, as submitted.
  - 7.2.6. Members may ask the Chair or the Chief Executive or the Committee Clerk any questions concerning the business of the Council or the Committee, provided notice of the question has been given to the person to whom it is addressed before the meeting begins in accordance to the following provisions:
    - 7.2.6.1. the time allotted for Members' questions shall not exceed 20 minutes;
    - 7.2.6.2. Questions not answered within that period will receive a written reply.
  - 7.2.7. To deal with business expressly required by statute to be done;
  - 7.2.8. To receive such communications as the person presiding may wish to lay before the Council, e.g. a petition;
  - 7.4.9. To receive and consider reports, and minutes of Committees;
  - 7.4.10. To receive and consider reports from Officers of the Council;
  - 7.4.11. Any other business specified in the summons (except as provided in Standing Order 17).

- 7.3. A motion to vary the order of business on the ground of urgency may be proposed by the Chair or by any Member and if seconded shall be put to the vote.

## **8. EXTRAORDINARY MEETINGS OF THE COUNCIL, COMMITTEES AND SUB-COMMITTEES**

- 8.1. **The Mayor of the Council may convene an extraordinary meeting of the Council at any time.**
- 8.2. **If the Mayor of the Council does not call an extraordinary meeting of the Council within seven days of having been requested in writing to do so by two Councillors, any two Councillors may convene an extraordinary meeting of the Council. The public notice giving the time, place and agenda for such a meeting shall be signed by the two Councillors.**
- 8.3. The Chair of a Committee or a Sub-Committee may convene an extraordinary meeting at any time.

## **9. PREVIOUS RESOLUTIONS**

- 9.1. A resolution shall not be reversed within six months except either by a special motion, which requires written notice by at least 60% of Councillors, of the Council/Committee/Sub-Committee (to the nearest whole number) where the resolution was agreed; to be given to the Proper Officer in accordance with Standing Order 11, or by a motion moved in pursuance of the recommendation of a Committee or a Sub-Committee.
- 9.2. When a motion moved pursuant to Standing Order 9.1. has been disposed of, no similar motion may be moved for a further six months.

## **10. VOTING ON APPOINTMENTS**

- 10.1. If a candidate for any appointment<sup>1</sup> under the Council is to their knowledge related to any member or officer, they shall disclose this relationship in writing to the CEO of the Council. A candidate who fails to do so shall be disqualified for such an appointment and if appointed may be dismissed without notice. The CEO shall report to Council or any appropriate Committee any such disclosure.
- 10.2. Canvassing a member of the Council directly or indirectly for any appointment under the Council shall disqualify the candidate for such

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<sup>1</sup>“Any appointment” refers to any Council appointment, either salaried or voluntary. It includes but is not restricted to a) Council representatives to external organisations; b) Working Group members undertaking research with an individual outside the Council; c) volunteers for council managed positions or volunteer groups; d) contractors and e) officers.

appointment. The CEO shall make known the purport of this Standing Order to every candidate.

- 10.3. A member of the Council or any Committee shall not solicit for any appointment under the Council or recommend any person for such appointment or promotion but nevertheless any such member may give written testimonial of a candidate's ability experience or character for submission to the Council with an application for appointment.
- 10.4. Where more than two persons have been nominated for a position to be filled by the Council and none of those persons has received an absolute majority of votes in their favour, the name of the person having the least number of votes shall be struck off the list and a fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. A tie in votes may be settled by the casting vote exercisable by the Chair of the meeting.

## **11. MOTIONS FOR A MEETING THAT REQUIRE WRITTEN NOTICE TO BE GIVEN TO THE PROPER OFFICER**

- 11.1. A motion shall relate to the responsibilities of the meeting for which it is tabled and, in any event, shall relate to the performance of the Council's statutory functions, powers and obligations or an issue which specifically affects the Council's area or its residents.
- 11.2. No motion may be moved at a meeting unless it is on the agenda and the mover has given written notice of its wording to the Proper Officer at least 7 clear days before the date the agenda is due to be published, as per the Council's 'Schedule of Meetings'. Clear days do not include the day of the notice or the day of the meeting.
- 11.3. The Proper Officer may, before including a motion on the agenda received in accordance with Standing Order 11.2., correct obvious grammatical or typographical errors in the wording of the motion.
- 11.4. If the Proper Officer considers the wording of a motion received in accordance with Standing Order 11.2. is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it, so that it can be understood, in writing, to the Proper Officer at least 3 clear days before the date the agenda is due to be published, as per the Council's 'Schedule of Meetings'.
- 11.5. If the wording or subject of a proposed motion is considered improper, the Proper Officer shall consult with the Chair of the forthcoming meeting or, as the case may be, the Councillors who have convened the meeting, to consider whether the motion shall be included in the agenda or rejected.

- 11.6. The decision of the Proper Officer as to whether to include the motion on the agenda shall be final.
- 11.7. Motions received shall be recorded and numbered in the order that they are received.
- 11.8. Motions rejected shall be recorded with an explanation by the Proper Officer of the reason for rejection.

## **12. MOTIONS AT A MEETING THAT DO NOT REQUIRE WRITTEN NOTICE**

- 12.1. The following motions may be moved at a meeting without written notice to the Proper Officer:
  - 12.1.1. to correct an inaccuracy in the draft minutes of a meeting;
  - 12.1.2. to move to a vote;
  - 12.1.3. to defer consideration of a motion;
  - 12.1.4. to refer a motion to a particular Committee or Sub-Committee;
  - 12.1.5. to appoint a person to preside at a meeting;
  - 12.1.6. to change the order of business on the agenda;
  - 12.1.7. to proceed to the next business on the agenda;
  - 12.1.8. to require a written report;
  - 12.1.9. to appoint a Committee or Sub-Committee and their members;
  - 12.1.10. to extend the time limits for speaking;
  - 12.1.11. to exclude the press and public from a meeting in respect of confidential or other information which is prejudicial to the public interest;
  - 12.1.12. to not hear further from a Councillor or a member of the public;
  - 12.1.13. to exclude a Councillor or member of the public for disorderly conduct;
  - 12.1.14. to temporarily suspend the meeting;
  - 12.1.15. to suspend a particular Standing Order (unless it reflects mandatory statutory or legal requirements);
  - 12.1.16. to adjourn the meeting; or
  - 12.1.17. to close the meeting.

## **13. MANAGEMENT OF INFORMATION**

See also Standing Order 22.

- 13.1. **The Council shall have in place and keep under review, technical and organisational measures to keep secure information (including personal data) which it holds in paper and electronic form. Such arrangements shall include deciding who has access to personal data and encryption of personal data.**



- 13.2. **The Council shall have in place, and keep under review, policies for the retention and safe destruction of all information (including personal data) which it holds in paper and electronic form. The Council’s retention policy shall confirm the period for which information (including personal data) shall be retained or if this is not possible the criteria used to determine that period (e.g. the Limitation Act 1980).**
- 13.3. **The agenda, papers that support the agenda and the minutes of a meeting shall not disclose or otherwise undermine confidential information or personal data without legal justification.**
- 13.4. **Councillors, staff, the Council’s contractors and agents shall not disclose confidential information or personal data without legal justification.**

**14. DRAFT MINUTES**

Full Council	*	Committee	+	Sub-Committee	#
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- 14.1. If the draft minutes of a preceding meeting have been served on Councillors with the agenda to attend the meeting at which they are due to be approved for accuracy, they shall be taken as read.
- 14.2. There shall be no discussion about the draft minutes of a preceding meeting except in relation to their accuracy. A motion to correct an inaccuracy in the draft minutes shall be moved in accordance with Standing Order 12.1.1.
- 14.3. The accuracy of draft minutes, including any amendment(s) made to them, shall be confirmed by resolution, and shall be signed by the Chair of the meeting and stand as an accurate record of the meeting to which the minutes relate.
- 14.4. If the Chair of the meeting does not consider the minutes to be an accurate record of the meeting to which they relate, they shall sign the minutes and include a paragraph in the following terms or to the same effect: “The Chair of this meeting does not believe that the minutes of the meeting of the ( ) held on [date] in respect of ( ) were a correct record but their view was not upheld by the meeting and the minutes are confirmed as an accurate record of the proceedings.” \*+#
- 14.5. **If the Council’s gross annual income or expenditure (whichever is higher) does not exceed £25,000, it shall publish draft minutes on a website which is publicly accessible and free of charge not later than one month after the meeting has taken place.** \*+#
- 14.6. Subject to the publication of draft minutes in accordance with Standing Order 14.5. and Standing Order 22.1. and following a resolution which confirms the accuracy of the minutes of a meeting, the draft minutes or

recordings of the meeting for which approved minutes exist shall be destroyed.

## **15. CODE OF CONDUCT AND DISPENSATIONS**

See also Standing Order 3.21.

- 15.1. All Councillors and non-Councillors with voting rights shall observe the Code of Conduct adopted by the Council.
- 15.2. Unless they have been granted a dispensation, a Councillor or non-Councillor with voting rights shall withdraw from a meeting when it is considering a matter in which they have a disclosable pecuniary interest. They may return to the meeting after it has considered the matter in which they had the interest.
- 15.3. Any Councillor with an interest considered prejudicial may remain for the information gathering section of the discussion; but must physically move to the public gallery for the debate and the vote, taking no part in the discussion, unless a dispensation has been granted under the Council's dispensation process.
- 15.4. Unless they have been granted a dispensation, a Councillor or non-Councillor with voting rights shall withdraw from a meeting when it is considering a matter in which they have another interest if so required by the Council's Code of Conduct. They may return to the meeting after it has considered the matter in which they had the interest.
- 15.5. **Dispensation requests shall be in writing and submitted to the Proper Officer** as soon as possible before the meeting, or failing that, at the start of the meeting for which the dispensation is required.
- 15.6. A decision as to whether to grant a dispensation shall be made by a meeting of the Council, or Committee or Sub-Committee for which the dispensation is required and that decision is final.
- 15.7. A dispensation request shall confirm:
  - 15.7.1. the description and the nature of the disclosable pecuniary interest or other interest to which the request for the dispensation relates;
  - 15.7.2. whether the dispensation is required to participate at a meeting in a discussion only or a discussion and a vote;
  - 15.7.3. the date of the meeting or the period (not exceeding four years) for which the dispensation is sought; and
  - 15.7.4. an explanation as to why the dispensation is sought.
- 15.8. Subject to Standing Orders 15.4. and 15.6., a dispensation request shall be considered by the Proper Officer before the meeting or, if this is not possible, at the start of the meeting for which the dispensation is required,

who shall advise the Council, Committee, or Sub-Committee on the matter prior to the decision being made.

- 15.9. **A dispensation may be granted in accordance with Standing Order 15.5. if having regard to all relevant circumstances any of the following apply:**

15.9.1. **without the dispensation the number of persons prohibited from participating in the particular business would be so great a proportion of the meeting transacting the business as to impede the transaction of the business;**

15.9.2. **granting the dispensation is in the interests of persons living in the Council's area; or**

15.9.3. **it is otherwise appropriate to grant a dispensation.**

- 15.10. **If a member of Council fails throughout a period of six consecutive months from the date of their last attendance to attend any meeting of the Council, they shall, unless the failure was due to some reason approved by the Council before the expiry of that period, cease to be a member of the Council. Attendance as a Councillor at a meeting of any Committee or Sub-Committee of the Council, or at a meeting of any Joint Committee, joint board or other body by whom for the time being any of the functions of the Council are being discharged, or who were appointed to advise the authority on any matter relating to the discharge of their functions, and attendance as representative of the Council at a meeting of any body of persons, shall be deemed for the purposes above to be attendance at a meeting of the Council.**

- 15.11. The responsibility for ensuring that a Councillor does not vacate their office through continuous failure to attend meetings rests entirely with that Councillor.

- 15.12. Non-attendance will be recorded either as an apology (if received) or as being absent.

- 15.13. Councillors may attend meetings 'virtually' but this will not be recorded as attendance at the meeting.

## **16. CODE OF CONDUCT COMPLAINTS**

- 16.1. Upon notification by the District or Unitary Council that it is dealing with a complaint that a Councillor or non-Councillor with voting rights has breached the Council's code of conduct, the Proper Officer shall, subject to Standing Order 13, report this to the Council.

- 16.2. Where the notification in Standing Order 16.1. relates to a complaint made by the Proper Officer, the Proper Officer shall notify the Chair of Council of this fact, and the Chair shall nominate another staff member to assume

the duties of the Proper Officer in relation to the complaint until it has been determined and the Council has agreed what action, if any, to take in accordance with Standing Order 16.4.

- 16.3. The Council may:
  - 16.3.1. provide information or evidence where such disclosure is necessary to investigate the complaint or is a legal requirement;
  - 16.3.2. seek information relevant to the complaint from the person or body with statutory responsibility for investigation of the matter;
- 16.4. **Upon notification by the Unitary Council that a Councillor or non-Councillor with voting rights has breached the Council's code of conduct, the Council shall consider what, if any, action to take against him. Such action excludes disqualification or suspension from office.**

## **17. PROPER OFFICER**

- 17.1. The Proper Officer shall be either
  - 17.1.1. the Clerk or
  - 17.1.2. other staff member(s) nominated by the Council to undertake the work of the Proper Officer when the Proper Officer is absent.
- 17.2. The Proper Officer shall:
  - 17.2.1. **at least three clear days before a meeting of the Council, a Committee or a Sub-Committee, serve on Councillors by delivery or post at their residences or by email authenticated in such manner as the Proper Officer thinks fit, a signed summons confirming the time, place and the agenda and Provide, in a conspicuous place, public notice of the time, place and agenda (provided that the public notice with agenda of an extraordinary meeting of the Council convened by Councillors is signed by them). See Standing Order 3.5. for the meaning of clear days for a meeting of a Full Council and Standing Order 3.6. for the meaning of clear days for a meeting of a Committee;**
  - 17.2.2. subject to Standing Order 11, include on the agenda all motions in the order received unless a Councillor has given written notice at least 10 days before the meeting confirming their withdrawal of it;
  - 17.2.3. **convene a meeting of the Council for the election of a new Chair of the Council, occasioned by a casual vacancy in their office;**
  - 17.2.4. **facilitate inspection of the minute book by local government electors;**

- 17.2.5. **receive and retain copies of byelaws made by other local authorities;**
- 17.2.6. hold acceptance of office forms from Councillors;
- 17.2.7. hold a copy of every Councillor's Register of Interests;
- 17.2.8. assist with responding to requests made under freedom of information legislation and rights exercisable under data protection legislation, in accordance with the Council's relevant policies and procedures;
- 17.2.9. receive and send general correspondence and notices on behalf of the Council except where there is a resolution to the contrary;
- 17.2.10. assist in the organisation of, storage of, access to, security of and destruction of information held by the Council in paper and electronic form subject to the requirements of data protection and freedom of information legislation and other legitimate requirements (e.g. the Limitation Act 1980);
- 17.2.11. arrange for legal deeds to be executed; (see also Standing Order 25);
- 17.2.12. in conjunction with the RFO, arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the Council in accordance with its Financial Regulations;
- 17.2.13. record every planning application notified to the Council and the Council's response to the local planning authority in a book for such purpose;
- 17.2.14. refer a planning application received by the Council to the Chair of the Planning and Highways Committee or, in their absence, the Vice-Chair, within two working days of receipt to facilitate an extraordinary meeting if the nature of a planning application requires consideration before the next ordinary meeting of Planning and Highways Committee;
- 17.2.15. manage access to information about the Council via the publication scheme; and
- 17.2.16. retain custody of the seal of the Council which shall not be used without a resolution to that effect. (see also Standing Order 25).

## **18. RESPONSIBLE FINANCIAL OFFICER**

- 18.1. The Council shall appoint appropriate member(s) of staff to undertake the work of the Responsible Financial Officer when the Responsible Financial Officer is absent.

## **19. ACCOUNTS AND ACCOUNTING STATEMENTS**

- 19.1. “Proper practices” in Standing Orders refer to the most recent version of “Governance and Accountability for Local Councils – a Practitioners’ Guide”.
- 19.2. All payments by the Council shall be authorised, approved and paid in accordance with the law, proper practices and the Council’s Financial Regulations.
- 19.3. The Responsible Financial Officer shall supply to each member of the Policy and Resources Committee as soon as practicable after 30 June, 30 September, 31 December and 31<sup>st</sup> March in each financial year a statement to summarise:
  - 19.3.1. the Council’s receipts and payments (or income and expenditure) for each quarter;
  - 19.3.2. the Council’s aggregate receipts and payments (or income and expenditure) for the year to date;
  - 19.3.3. the balances held at the end of the quarter being reported and which includes a comparison with the budget for the financial year and highlights any actual or potential overspends.
- 19.4. As soon as possible after the financial year end, 31 March, the Responsible Financial Officer shall provide:
  - 19.4.1. each Councillor with a statement summarising the Council’s receipts and payments (or income and expenditure) for the year to date for information; and
  - 19.4.2. to the Council the accounting statements for the year in the form of Section 2 of the annual governance and accountability return, as required by proper practices, for consideration and approval.
- 19.5. The year-end accounting statements shall be prepared in accordance with proper practices and apply the form of accounts determined by the Council (income and expenditure) for the year to 31 March. A completed draft annual governance and accountability return shall be presented to all Councillors at least 14 days prior to anticipated approval by the Council. The annual governance and accountability return of the Council, which is subject to external audit, including the annual governance statement, shall be presented to the Council for consideration and formal approval before 30 June.

## **20. FINANCIAL CONTROLS AND PROCUREMENT**

- 20.1. The Council shall consider and approve Financial Regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following:

- 20.1.1. the keeping of accounting records and systems of internal controls;
  - 20.1.2. the assessment and management of financial risks faced by the Council;
  - 20.1.3. the work of the independent Internal Auditor in accordance with proper practices and the receipt of regular reports from the internal auditor, which shall be required at least annually;
  - 20.1.4. the inspection and copying by Councillors and local electors of the Council's accounts and/or orders of payments; and
  - 20.1.5. whether contracts with an estimated value below £25,000 due to special circumstances are exempt from a tendering process or procurement exercise.
- 20.2. Financial Regulations shall be reviewed regularly and at least annually for fitness of purpose.
- 20.3. **A public contract regulated by the Public Contracts Regulations 2015 with an estimated value more than £25,000 but less than the relevant thresholds referred to in Standing Order 20.6. is subject to the "light touch" arrangements under Regulations 109-114 of the Public Contracts Regulations 2015 unless it proposes to use an existing list of approved suppliers (framework agreement).**
- 20.4. Subject to additional requirements in the Financial Regulations of the Council, the tender process for contracts for the supply of goods, materials, services or the execution of works shall include, as a minimum, the following steps:
- 20.4.1. a specification for the goods, materials, services or the execution of works shall be drawn up;
  - 20.4.2. an invitation to tender shall be drawn up to confirm
    - 20.4.2.1. the Council's specification
    - 20.4.2.2. the time, date and address for the submission of tenders
    - 20.4.2.3. the date of the Council's written response to the tender and
    - 20.4.2.4. the prohibition on prospective contractors contacting Councillors or staff to encourage or support their tender outside the prescribed process;
  - 20.4.3. the invitation to tender shall be advertised in a local newspaper and in any other manner that is appropriate;
  - 20.4.4. tenders are to be submitted in writing in a sealed marked envelope addressed to the Proper Officer: and forwarded to an email specifically set up for the purpose; and opened by the Proper Officer in the presence of at least one Councillor after the deadline for submission of tenders has passed;

- 20.4.5. tenders are to be reported to and considered by the appropriate meeting of the Council or a Committee or Sub-Committee with delegated responsibility.
- 20.5. Neither the Council, nor a Committee or a Sub-Committee with delegated responsibility for considering tenders, is bound to accept the lowest value tender.
- 20.6. **Where the value of a contract is likely to exceed the threshold specified by the Office of Government Commerce from time to time, the Council must consider whether the Public Contracts Regulations 2015 or the Utilities Contracts Regulations 2016 apply to the contract and, if either of those Regulations apply, the Council must comply with procurement rules. NALC's procurement guidance contains further details.**

## **21. HANDLING STAFF MATTERS**

- 21.1. A matter personal to a member of staff that is being considered by a meeting of Newbury Town Council OR the Policy and Resources Committee OR the Staff Sub-Committee is subject to Standing Order 13.
- 21.2. Subject to the Council's policy regarding absences from work, the Council's most senior member of staff shall notify the Chair of Newbury Town Council, or the Policy and Resources Committee or the Staff Sub-Committee, or if they are not available, the Vice-Chair of the relevant meeting of absence occasioned by illness or other reason and that person shall report such absence to Staff Sub-Committee at its next meeting.
- 21.3. The appraisals of the CEO should be by a minimum of 3 members of the Staff Sub-Committee. The reviews and appraisal shall be reported in writing and are subject to approval by resolution by the Staff Sub-Committee.
- 21.4. Every year, not later than the meeting at which the budget is set, the Council, delegated to the Staff Sub-Committee, shall review the Pay and Conditions of Service of existing employees.
- 21.5. Subject to the Council's policy regarding the handling of grievance matters, the Council's most senior member of staff (or other members of staff) shall contact the Chair of the Staff Sub-Committee or in their absence, the Vice-Chair of relevant Committee in respect of an informal or formal grievance matter, and this matter shall be reported back and progressed by resolution of the Staff Sub-Committee.
- 21.6. Subject to the Council's policy regarding the handling of grievance matters, if an informal or formal grievance matter raised by a Council Officer relates to the Chair or Vice-Chair of the Policy and Resources Committee or the



Staff Sub-Committee, this shall be communicated to another member of Policy and Resources Committee or the Staff Sub-Committee, which shall be reported back and progressed by resolution of the Policy and Resources Committee or the Staff Sub-Committee.

- 21.7. Any persons responsible for all or part of the management of staff shall treat as confidential the written records of all meetings relating to their performance, capabilities, grievance, or disciplinary matters.
- 21.8. In accordance with Standing Order 13.1., persons with line management responsibilities shall have access to staff records referred to in Standing Order 21.6.

## **22. RESPONSIBILITIES TO PROVIDE INFORMATION**

*See also Standing Order 23.*

- 22.1. **In accordance with freedom of information legislation, the Newbury Town Council shall publish information in accordance with its publication scheme and respond to requests for information held by the Council.**
- 22.2. **Newbury Town Council, shall publish information in accordance with the requirements of the Local Government (Transparency Requirements) (England) Regulations 2015.**

## **23. RESPONSIBILITIES UNDER DATA PROTECTION LEGISLATION**

*See also Standing Order 13 and Newbury Town Council Data Protection Policy.*

- 23.1. The Council may appoint a Data Protection Officer.
- 23.2. **Newbury Town Council has a Data Protection Policy and Freedom of Information Policy to respond to an individual exercising statutory rights concerning their personal data.**
- 23.3. **Newbury Town Council has a written policy in place for responding to and managing a personal data breach.**
- 23.4. **Newbury Town Council keeps records of all personal data breaches comprising the facts relating to the personal data breach, its effects and the remedial action taken.**
- 23.5. **Newbury Town Council shall ensure that information communicated in its privacy notice(s) is in an easily accessible and available form and kept up to date.**
- 23.6. **Newbury Town Council maintains a written record of its processing activities.**

## **24. RELATIONS WITH THE PRESS/MEDIA**

- 24.1. Requests from the press or other media for an oral or written comment or statement from the Council, its Councillors or staff shall be handled in accordance with the Council's policy in respect of dealing with the press and/or other media.

## **25. EXECUTION AND SEALING OF LEGAL DEEDS**

*See also Standing Orders 17.2.12. and 17.2.17.*

- 25.1. A legal deed shall not be executed on behalf of the Council unless authorised by a resolution.
- 25.2. **Subject to Standing Order 25.1., any two Councillors may sign, on behalf of the Council, any deed required by law and the Proper Officer shall witness their signatures.**

## **26. COMMUNICATING WITH UNITARY COUNCILLORS**

- 26.1. An invitation to attend a meeting of the Council shall be sent, together with the agenda, to the ward Councillor(s) of the Unitary Council representing the area of the Council.
- 26.2. Unless the Council determines otherwise, a copy of each letter sent to the Unitary Council shall be sent to the ward Councillor(s) representing the area of the Council.

## **27. RESTRICTIONS ON COUNCILLOR ACTIVITIES**

- 27.1. Unless duly authorised no Councillor shall:
- 27.1.1. inspect any land and/or premises which the Council has a right or duty to inspect; or
- 27.1.2. issue orders, instructions, or directions.
- 27.1.3. Inspect any document not related to their agreed responsibilities.

## **28. STANDING ORDERS GENERALLY**

- 28.1. All or part of a Standing Order, except one that incorporates **(in Bold)** mandatory statutory or legal requirements, may be suspended by resolution in relation to the consideration of an item on the agenda for a meeting.
- 28.2. A motion to add to or vary or revoke one or more of the Council's Standing Orders, except one that incorporates mandatory statutory or legal requirements, shall be proposed by a special motion, the written notice by at least 12 Councillors to be given to the Proper Officer in accordance with Standing order 11.

- 28.3. The Proper Officer shall provide a copy of the Council's Standing Orders to a Councillor as soon as possible.
- 28.4. The decision of the Chair of a meeting as to the application of Standing Orders at the meeting shall be final.